

SENATE OF PAKISTAN
HOUSE OF THE FEDERATION

REPORT NO. 13 / 2025



**REPORT OF THE SENATE STANDING COMMITTEE ON INTERIOR
AND NARCOTICS CONTROL ON “THE CRIMINAL LAWS
(AMENDMENT) BILL, 2025”, MOVED BY SENATOR MUHAMMAD
TALLAL BADAR, MINISTER OF STATE FOR INTERIOR AND
NARCOTICS CONTROL IN THE SENATE IN ITS SITTING HELD ON
19TH JUNE, 2025.**

PRESENTED BY:

**SENATOR FAISAL SALEEM REHMAN
CHAIRMAN COMMITTEE**

SENATE SECRETARIAT

REPORT OF THE SENATE STANDING COMMITTEE ON INTERIOR AND NARCOTICS CONTROL ON THE CRIMINAL LAWS (AMENDMENT) BILL, 2025 MOVED BY SENATOR MUHAMMAD TALLAL BADAR, MINISTER OF STATE FOR INTERIOR AND NARCOTICS CONTROL, IN THE SENATE IN ITS SITTING HELD ON 19TH JUNE, 2025.

I, Senator Faisal Saleem Rehman, Chairman Standing Committee on Interior and Narcotics Control have the honor to present on behalf of the Committee, this report on the Criminal Laws (Amendment) Bill, 2025 moved by Senator Muhammad Tallal Badar, Minister of State for Interior and Narcotics Control, in the Senate in its sitting held on 19th June, 2025 and referred to the Standing Committee for consideration and report.

2. The composition of the Committee is as under:-

1.	Senator Faisal Saleem Rehman	Chairman
2.	Senator Irfan-ul-Haque Siddiqui	Member
3.	Senator Shahadat Awan	Member
4.	Senator Naseema Ehsan	Member
5.	Senator Saifullah Abro	Member
6.	Senator Samina Mumtaz Zehri	Member
7.	Senator Umer Farooq	Member
8.	Senator Palwasha Muhammad Zai Khan	Member
9.	Senator Jam Saifullah Khan	Member
10.	Senator Mir Dostain Khan Domki	Member
11.	Minister for Interior	Ex-Officio Member

3. The Committee took up the bill during its meeting held on 1st July, 2025 which was attended by the following Members:

1.	Senator Faisal Saleem Rehman	Chairman
2.	Senator Irfan-ul-Haq Siddiqui	Member
3.	Senator Shahadat Awan	Member
4.	Senator Saifullah Abro	Member
5.	Senator Palwasha Muhammad Zai Khan	Member
6.	Senator Umer Farooq	Member
7.	Senator Senator Jam Saifullah Khan	Member
8.	Senator Naseema Ihsan	Member
9.	Senator Mir Dostain Khan Domki	Member
10.	Senator Fawzia Arshad	Mover
11.	Senator Mohammad Abdul Qadir	Special Invitee
12.	Federal Minister for Interior & Narcotics Control	Ex-officio Member
13.	Minister of State for Interior& Narcotics Control	Ex-officio Member

4. The Special Secretary, M/O Interior and Narcotics Control briefed the Committee on The Criminal Laws (Amendment) Bill, 2025. He informed the Committee that under the provision of International Covenant on Civil and Political Rights (ICCPR), death penalty can only be imposed for the most serious crimes. As part of efforts to comply with the

requirements of GSP Plus and Pakistan's International commitments under ICCPR, it was decided to review reduction of death penalty in certain cases in order to bring it in line with International Law and Islamic Jurisprudence. He informed the Committee that through this bill the death penalty provided in sections 354-A and 402-C of the Pakistan Penal Code is being substituted with life imprisonment. He further informed that section 354-A relates to assault or criminal force to a woman and stripping her off her clothes with intent to outrage her modesty. Similarly, Section 402-C relates to harboring a hijacker.

5. The Committee, after discussion, recommended that The Criminal Laws (Amendment) Bill, 2025 may be passed as introduced in the Senate. *(Bill as introduced in the Senate is placed at Annexure-A).*



(RAFIULLAH)
Secretary Committee

Islamabad, the
2nd July, 20225.



(SENATOR FAISAL SALEEM REHMAN)
Chairman Committee

[TO BE INTRODUCED IN THE SENATE]

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BILL

further to amend the Pakistan Penal Code (Act XLV of 1860) and the Code of Criminal Procedure, 1898 (Act V of 1898)

WHEREAS it is expedient further to amend the Pakistan Penal Code (Act XLV of 1860) and the Code of Criminal Procedure, 1898 (Act V of 1898) in the manner and for the purposes hereinafter appearing;

It is hereby enacted as follows: -

1. **Short title and commencement.** (1) This Act shall be called the Criminal Laws (Amendment) Act, 2025.

(2) It shall come into force at once.

2. **Amendment of section 354A, Act XLV of 1860.** In the Pakistan Penal Code (Act XLV of 1860), hereinafter referred to as the said Code, in section 354-A, the words "with death or" shall be omitted.

3. **Amendment of section 402C, Act XLV of 1860.** In the said Code, in section 402-C, the words "death or" shall be omitted.

4. **Amendment of Schedule II, Act V of 1898.** In the Code of Criminal Procedure, 1898 (Act V of 1898), in Schedule II, in column 1,-

(a) against section 354A, for the corresponding entry in column 7, the words "Death or" shall be omitted;

(b) after section 402 and corresponding entries relating thereto in columns 2 to 8, the following new section and corresponding entries relating thereto in columns 2 to 8 shall be inserted, namely: -

354-A	Assault or criminal force to women and stripping her of her clothes	May arrest without warrant	Warrant	Not bailable	Not compoundable	Imprisonment for life and forfeiture of property and fine	Court of Sessions
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402-C	Punishment for harbouring hijacker, etc.	May arrest without warrant	Warrant	Not bailable	Not compoundable	Imprisonment for life and fine	Court of Session
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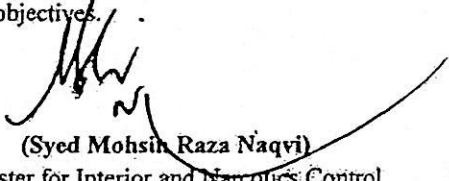
STATEMENT OF OBJECTS AND REASONS

Under Article 6(2) of ICCPR, the death penalty can only be imposed for the "most serious crimes". The section reads as follows:

"In countries which have not abolished the death penalty, sentence of death may be imposed only for the most serious crimes in accordance with the law in force at the time of the commission of the crime and not contrary to the provisions of the present Covenant and to the Convention on the Prevention and Punishment of the Crime of Genocide. This penalty can only be carried out pursuant to a final judgment rendered by a competent court."

2. In an effort to comply with the requirements of GSP+ and Pakistan's International commitments under ICCPR, three meetings with all stakeholders were held on 7.9.2021, 8.9.2021 and 10.9.2021 to review reduction of the death penalty in order to bring it in line with international law and Islamic jurisprudence. Ministry of Interior and Narcotics Control proposes draft Criminal Laws (Amendment) Bill, 2025 proposing omission of death penalty from Pakistan Penal Code, 1860 with an alternative punishment of life imprisonment in sections 354 A, and 402 C.

3. This Bill aims to achieve the aforesaid objectives.


(Syed Mohsin Raza Naqvi)
Minister for Interior and Narcotics Control

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