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[~~TO BE~~ INTRODUCED IN THE SENATE]

A

BILL

to repeal and enact the Law relating to the Postal Services

**WHEREAS** it is expedient to consolidate the law relating to the Postal Services;

It is hereby enacted as follows:-

**CHAPTER-1  
PRELIMINARY**

**1. Short title, extent and commencement.**-(1) This Act may be called the Post Office Act, 2019.

(2) It extends to the whole of Pakistan.

(3) It shall come into force at once.

**2. Definitions.**- In this Act, unless there is anything repugnant in the subject or context,-

- (a) **"Agency Functions"** means the functions performed by Pakistan Post Office as an Agent on behalf of Federal, Provincial Government and autonomous/ corporate entities;
- (b) **"Chairman"** means Chairman of the Pakistan Postal Services Management Board established under Pakistan Postal Services Management Board Ordinance, 2002 (Ordinance No. CXXVI of 2002).
- (c) **"Controlling Ministry"** means the Ministry under which the Pakistan Post Office functions as an attached Department;
- (d) **"Director General"** means the Director General, Pakistan Post Office;
- (e) **"Franchise Post Office"** means a post office to provide certain postal facilities as may be prescribed which are provided through association of private sector;
- (f) **"in course of transmission by post" and "delivery"**
  - (i) a postal article shall be deemed to be **in** course of transmission by post from the time of its being delivered to a post office to the time of its being delivered to the addressee or of its being returned to the sender or otherwise disposed of under Chapter VII:

- (ii) the delivery of a postal article of any description to a postman or other person authorized to receive postal articles of that description for the post shall be deemed to be a delivery to a post office;
- (iii) the delivery of a postal article at the house or office of the addressee, or to the addressee or his servant or agent or other person considered to be authorized to receive the article according to the usual manner of delivering postal articles to the addressee, shall be deemed to be delivery to the addressee;
- (iv) The Director General may require the provision of a receptacle at or close to the gate or on the ground floor of a building to receive unregistered postal articles addressed to the inmates and a postal article put in that receptacle shall be deemed to have been delivered to the addressee;

Provided that where no such receptacle is available at or close to the gate or ground floor of a building, postal article shall be brought back for delivery at the post office counter.

- (g) **"Inland"** used in relation to a postal article, means-
  - (i) posted in Pakistan and addressed to any place in Pakistan or to any place for which a post office is established by the Federal Government beyond the limits of Pakistan; or
  - (ii) Posted at any post office established by the Federal Government beyond the limits of Pakistan and addressed to any place for which any such post office is established or to any place in Pakistan:

Provided that the expression "inland" shall not apply to any class of postal articles which may be specified in this behalf by the Federal Government by notification in the official Gazette, when posted in or at or addressed to any places or post offices which may be described in such notification ;

- (h) **"letter"** means any written communication or communication produced by mechanical, electronical or other means either print or type including postcard, aerogramme, documents, return business correspondence, bill and statements contained in an open or closed envelope sent by a sender to an addressee and falling within weight category of 500 grams but does not include newspapers, small packets and parcels;

- (i) **"mail bag"** includes a bag, box, parcel or any other envelope or covering in which postal articles in course of transmission by post are conveyed, whether it does or does not contain any such article;
- (j) **"mail ship"** means a ship employed for carrying mails, pursuant to contract or continuing arrangement, by the Controlling Ministry or the Government of any foreign country;
- (k) **"Officer of the Post Office"** includes any person employed in any business of the Post Office or on behalf of the Post Office;
- (l) **"Postage"** means the duty chargeable for the transmission by post of postal articles;
- (m) **"postage stamp"** means any stamp provided by the Controlling Ministry for denoting postage or other fees or sums payable in respect of postal articles under this Act, and includes adhesive postage stamps and stamps printed, embossed, impressed or otherwise indicated on any envelope, wrapper, postcard or other article;
- (n) **"Post office"** means the department established for the purpose of carrying the provisions of this Act into effect and presided over by the Director General which includes every house, building, room, carriage or place used for the purposes of the Post Office either for the Departmental Post Office or for the Extra Departmental Post Office, and every letter-box provided by the Post Office for the reception of postal articles;
- (o) **"Postal article"** includes a letter, aerogramme, postcard, newspaper, printed paper or small packet, parcel and every article or thing transmissible by post through any means including electronic system and express post articles;
- (p) **"Post Master General"** includes a Deputy Post Master General or other officer exercising the powers of a Post Master General;
- (q) **"Public Private Partnership"** means a commercial transaction between an Implementation Agency and a Private Party in terms of which the Private Party performs an Implementing Agency's functions on behalf of it;
- (r) **"Returned Letter Office"** means the office responsible for the disposal of undelivered postal articles;
- (s) **"Secretary"** means the Secretary General, Principal Secretary, Secretary or Acting Secretary to the Government of Pakistan in charge of a Division or a Ministry, and where there is no Secretary, the Additional Secretary or Joint Secretary in charge of the Division or the Ministry;

- (t) **"Universal Service Obligation"** means the obligation of the Federal Government to provide, through the Pakistan Post Office, basic postal services at reasonable access, affordable price and with specified service parameters throughout country.

## **CHAPTER II- PRIVILEGE AND PROTECTION OF THE GOVERNMENT**

**3. Exclusive privilege of conveying letters reserved to the Government.-** (1) Wherever within Pakistan posts or postal communications are established by the Federal Government, the Pakistan Post Office shall have the exclusive privilege of conveying by post, from one place to another, all letters, except in the following cases, and shall also have the exclusive privilege of performing all the incidental services of receiving, collecting, sending, dispatching and delivering all letters, except in the following cases, that is to say:-

- (a) letters sent by a private friend in his way, journey or travel, to be delivered by him to the person to whom they are directed, without hire, reward or other profit or advantage for receiving, carrying or delivering them;
- (b) letters solely concerning the affairs of the sender or receiver thereof, sent by a messenger on purpose; and
- (c) letters solely concerning goods or property sent by sea or by land or by air to be delivered with goods or property which the letters concern, without hire reward or other profit or advantage for receiving, carrying or delivering them:

Provided that nothing in the section shall authorize any person or group of persons or any firm, private sector postal operator/ courier or agency to make a collection of letters exempted as aforesaid for the purpose of sending them otherwise than by post.

Provided further that the Federal Government may make rules to exempt any government organization to convey correspondence concerning solely the matters of such organization on conditions agreed to between the Post Office and such organization;

Provided further that the Controlling Ministry may make rules whereby private company (ies) may be allowed to convey "letters" on the condition of payment to the Pakistan Post Office a certain portion of their revenue so earned as may be prescribed.



(2) For the purposes of this section and section 5, the expression "letters" includes aerogrammes and postcards.

**4. Certain persons expressly forbidden to convey letters.-** Wherever within Pakistan posts or postal communications are established by the Federal Government, the following persons are expressly forbidden to collect, carry, tender or deliver letters, or to receive letters for the purpose of carrying or delivering them, although they obtain no hire, reward or other profit or advantage for so doing, that is to say:-

- (a) common carriers of passengers or goods, and their servants or agents, except as regards letters solely concerning goods in their carts or carriages;
- (b) owners and masters of vessels sailing or passing on any river or canal in Pakistan, or between any ports or places in Pakistan, and their servants or agents, except as regards letters solely concerning goods on board, and except as regards postal articles received for conveyance under Chapter VII; and
- (c) owners, pilots and other members of the crew of aircraft flying from or to any airports in Pakistan.

**5. Exemption from liability for loss, misdelivery, delay or damage.-**

Pakistan Post Office shall not incur any liability by reason of the loss, misdelivery or delay of, or damage to, any postal article in course of transmission by post, except in so far as such liability may in express terms be undertaken by the Pakistan Post Office as hereinafter provided; and no officer of the Post office shall incur any liability by reason of any such loss, misdelivery, delay or damage, unless he has caused the same fraudulently or by his willful act or default.

### CHAPTER III POSTAGE

**6. Power to declare rates of foreign postage.-** (1) Where arrangements are in force with any foreign country, for the transmission by post of postal articles between Pakistan and such country, the Controlling Ministry may, in conformity with the provisions of such arrangements, declare what postage rates and other sums shall be charged in respect of such postal articles, and may make rules as to the scale of weight, terms and conditions subject to which the rates so declared shall be charged.

(2) Unless and until such declaration as aforesaid is made, the existing rates and regulations shall continue in force.

**7. Liability for payment of postage.-** (1) The addressee of a postal article on which postage or any other sum chargeable under this Act is due, shall be bound to pay the postage or sum so chargeable on his accepting delivery of the postal article, unless he forthwith returns it unopened:

Provided that, if any such postal article appears to the satisfaction of the Post Master General to have been maliciously sent for the purpose of annoying the addressee, he may remit the postage.

(2) If any postal article on which postage or any other sum chargeable under this Act is due, is refused or returned as aforesaid, or if the addressee is dead or cannot be found, then the sender shall be bound to pay the postage or sum due thereon under this Act.

**8. Recovery of postage and other sums due in respect of postal articles.-** If any person refuses to pay any postage or other sum due from him under this Act in respect of any postal article, the sum so due may, on application made by an officer of the Post Office authorized in this behalf by the written order of the Post Master General, be recovered for the use of the Post Office from the person so refusing, as if it were a fine imposed under this Act by any Magistrate having jurisdiction where that person may for the time being be resident; and the Post Master General may further direct that any other postal article, not being on Pakistan State service, addressed to that person shall be withheld from him until the sum so due is paid or recovered as aforesaid.

**9. Customs-duty paid by the Post Office to be recoverable as postage.-** When a postal article, on which any duty of customs is payable, has been received by post from any place beyond the limits of Pakistan and the duty has been paid by the postal authorities at any customs-port or elsewhere, the amount of the duty shall be recoverable as if it were postage due under this Act.

**10. Post Office marks prima facie evidence of certain facts denoted.-** In every proceeding for the recovery of any postage or other sum alleged to be due under this Act in respect of a postal article.-

- (a) the production of the postal article, having thereon the official mark of the Post Office denoting that the article has been refused, or that the addressee is dead or cannot be found, shall be prima facie evidence of the fact so denoted, and
- (b) the person from whom the postal article purports to have come shall, until the contrary is proved, be deemed to be the sender thereof.

**11. Official mark to be evidence of amount of postage.-** The official mark on a postal article denoting that any postage or other sum is due in respect thereof to the Post Office of Pakistan or to the Post Office of any foreign country, shall be prima facie evidence that the sum denoted as aforesaid is so due.

#### **CHAPTER IV POSTAGE STAMPS**

**12. Provision of postage stamps and power to make rules as to them.** -(1) The Controlling Ministry shall cause postage stamps to be provided of such kinds and denoting such values as it may think necessary for the purposes of this Act.

(2) The Controlling Ministry may make rules as to the supply, sale and use of postage stamps.

(3) In particular and without prejudice to the generality of the foregoing power, such rules may-

- (a) fix the price at which postage stamps shall be sold;
- (b) declare the classes of postal articles in respect of which postage stamps shall be used for the payment of postage or other sums chargeable under this Act;
- (c) prescribe the conditions with regard to perforation, defacement and all other matters subject to which postage stamps may be accepted or refused in payment of postage or other sums;
- (d) regulate the custody, supply and sale of postage stamps;
- (e) declare the persons by whom and the terms and conditions subject to which postage stamps may be sold; and
- (f) prescribe the duties and remuneration of persons selling postage stamps.

**13. Postage stamps to be deemed to be stamps for the purpose of revenue.-** (1) Postage stamps provided under section 16 shall be deemed to be stamps issued by Government for the purpose of revenue within the meaning of the Pakistan Penal Code, and, subject to the other provisions of this Act, shall be used for the prepayment of postage or other sums chargeable under this Act in respect of postal articles, except where the Controlling Ministry directs that prepayment shall be made in some other way.

(2) Where the Controlling Ministry has directed that prepayment of postage or other sums chargeable under this Act in respect of postal articles may be made by prepaying the value denoted by the impressions of stamping machines issued under its authority, the impression of any such machine shall likewise be deemed to be a stamp issued by Government for the purpose of revenue, within the meaning of the Pakistan Penal Code.

## **CHAPTER V**

### **CONDITIONS OF TRANSMISSION OF POSTAL ARTICLES**

**14. Redelivery to sender or delivery to another addressee at the request of the sender of postal article in course of transmission by post.-** (1) The Director General may, by rule, provide for the redelivery to the sender, or delivery to another addressee at the request of the sender without reference to the consent of the addressee and subject to such condition (if any) as may be deemed fit, of any postal article in course of transmission by post.

(2) Save as provided by any rules that maybe made under sub-section (1), the sender shall not be entitled to recall a postal article in course of transmission by post or to ask for its delivery to another addressee.

**15. Transmission by post of anything injurious prohibited.-** (1) Except as otherwise provided by rule and subject to such conditions as may be prescribed thereby, no person shall send by post any explosive, dangerous, filthy, noxious or deleterious substance, any sharp instrument not properly protected, or any living creature which is either noxious or likely to injure postal articles in course of transmission by post or any officer of the Post Office.

(2) No person shall send by post any article or thing which is likely to injure postal articles in course of transmission by post or any officer of the Post Office.

**16. Transmission by post of anything indecent, etc., prohibited.-**No person shall send by post-

- (a) any indecent or obscene printing, painting, photograph, lithograph, engraving, book or card, or any other indecent or obscene article, or
- (b) any postal article having thereon, or on the cover thereof, any words, marks or designs of an indecent, obscene, seditious, scurrilous, threatening or grossly offensive character.



**17. Power to postpone dispatch or delivery of certain postal articles.-** (1) Where the dispatch or delivery from a post office of letters would be delayed by the dispatch or delivery therefrom at the same time of printed papers or small packets and parcels, or any of them, such packets or parcels, or any of them, may, subject to such rules as the Director General may make in this behalf, be detained in the Post Office so long as may be necessary.

(2) Where separate parcel posts are established, parcels may be forwarded and conveyed by them, being detained, if necessary, in the Post Office for that purpose.

**18. Power to deal with postal articles posted in contravention of Act.-**(1) Any postal article sent by post in contravention of any of the provisions of this Act may be detained and either returned to the sender or forwarded to destination, in each case charged with such additional postage (if any) as the Director General may, by rule, direct.

(2) Any officer in charge of a post office or authorized by the Post Master General in this behalf may open or unfasten any newspaper or any printed paper, small packet or parcel, in course of transmission by post, which he suspects to have been sent by post in contravention of section 20, clause (a) or of section 21 or any of the provisions of this Act relating to postage.

Notwithstanding anything in sub-section(1)-

- (a) any postal article sent by post in contravention of the provisions of section 19 may, under the authority of the Post Master General, if necessary, be opened and destroyed; and
- (b) any postal article sent by post in contravention of the provisions of section 20 may be disposed of in such manner as the Director General may by rule direct.

**19. Power to deal with postal articles containing goods contraband or liable to duty.-** Except as otherwise provided in this Act, where a postal article suspected to contain any goods of which the import by post or the transmission by post is prohibited by or under any enactment for the time being in force, or anything liable to duty, is received for delivery at a post office, the officer in charge of the post office shall send a notice in writing to the addressee inviting him to attend, either in person or by agent, within a specified time at the post office, and shall in the presence of the addressee or his agent, or if the addressee or his agent fails to attend as aforesaid then in his absence, open and examine the postal article:

Provided that if the Director General so directs in the case of any post office or class of post offices, the officer in charge of the post office shall call in two respectable persons as witnesses before he opens a postal article in the absence of the addressee or his agent:

Provided further that in all cases a postal article, after being opened under this section, shall be delivered to the addressee, unless it is required for the purpose of any further proceeding under this or any other law or enactment for the time being in force, and that the opening of the postal article and the circumstances connected therewith shall be immediately reported to the Post Master General.

**20. Power to deliver such articles to Customs authority.**—The Controlling Ministry may, by general or special order, empower any officer of the Post Office, specified in such order, to deliver any postal article, received from beyond the limits of Pakistan and suspected to contain anything liable to duty, to such Customs authority as may be specified in the said order, and such Customs authority shall deal with such article in accordance with the provisions of the Customs Act, 1969 or of any other law for the time being in force.

**21. Power to intercept notified goods during transmission by post.**—Where a notification has been published under section 16 of the Customs Act, 1969, in respect of any goods of any specified description, or where the import or export into or from Pakistan of goods of any specified description has been prohibited or restricted by or under any other enactment for the time being in force, any officer of the Post Office empowered in this behalf by the Controlling Ministry may search, or cause search to be made, for any such goods in course of transmission by post, and shall deliver all postal articles reasonably believed or found to contain such goods to such officer as the Federal Board of Revenue may appoint in this behalf, and such goods may be disposed of in such manner as the Federal Board of Revenue may direct. In carrying out any such search, such officer of the Post Office may open or unfasten, or cause to be opened or unfastened, any newspaper or any printed papers or small packet in course of transmission by post.

**22. Power to intercept postal articles for public good.**—(1) On the occurrence of any public emergency, or in the interest of the public safety or tranquility, the Ministry of Interior or Minister of Interior or the Home Department of Province, or any officer specially authorized in this behalf Ministry of Interior or Minister of Interior or the Home Department of Province, may, by order in writing, direct that any postal article or class or description of postal articles in course of transmission by post shall be intercepted or detained, or shall be disposed of in such manner as the authority issuing the order may direct.

(2) If any doubt arises as to the existence of a public emergency, or as to whether any act done under sub-section (1) was in the interest of the public safety or tranquility, a certificate Ministry of Interior or, as the case may be, of the Home Department of Province shall be conclusive proof on the point.

**23. Power to deal with postal articles from abroad bearing fictitious or previously used stamps.-** (1) Where a postal article is received by post from anyplace.

- (a) bearing a fictitious postage stamps, that is to say, any facsimile or imitation or representation of a postage stamp, or
- (b) purporting to be prepaid with any postage stamp which has been previously used to prepay any other postal article, the officer in charge of the post office at which the postal article is received, shall send a notice to the addressee inviting him to attend, either in person or by agent, within a specified time at the post office to receive delivery of the postal article.

(2) If the addressee or his agent attends at the post office within the time specified in the notice and consents to make known to the officer in charge of the post office the name and address of the sender of the postal article and to redeliver to the officer aforesaid the portion of the postal article which bears the address and the fictitious or previously used postage stamp, or, if the postal article is inseparable from the stamp, the entire postal article, the postal article shall be delivered to the addressee or his agent.

(3) If the addressee or his agent fails to attend at the post office within the time specified in the notice, or, having attended within that time, refuses to make known the name and address of the sender or to redeliver the postal article or portion thereof as required by sub-section (2), the postal article shall not be delivered to him, but shall be disposed of in such manner as the Controlling Ministry may direct.

**Explanation.-** For the purposes of this section, the expression "postage stamp" includes any postage stamp for denoting any rate or duty of postage of any foreign country and the impression of any stamping or franking machine provided or authorized for the like purpose by or under the authority of the Government of such country.

**24. Prohibition of transmission by post of certain newspapers.-** No newspaper printed and published in Pakistan without conforming to the rules laid down in the Press, Newspapers, News Agencies and Book Registration Ordinance, 2002 (XLVIII of 2002) shall be transmitted by post.

**25. Power to detain newspapers and other articles being transmitted by post.-** (1) Any officer of the Post Office authorized by the Post Master General in this behalf may detain any postal article in course of transmission by post which he suspects to contain-

- (a) (i) any newspaper or book as defined in the Press, Newspapers, News Agencies and Book Registration Ordinance, 2002 (XLVI II of 2002); or
- (ii) any document containing any treasonable or seditious matter that is to say, any matter the publication of which is punishable under section 123A or section 124A, as the case may be, of the Pakistan Penal Code; or
- (b) any newspaper as defined in the Press, Newspapers, News Agencies and Book Registration Ordinance, 2002 (XL VIII of 2002) edited, printed or published otherwise than in conformity with the rules laid down in that Act; and shall deliver any postal article so detained to such officer as the Provincial Government may appoint in this behalf.

(2) Any officer detaining any postal article under the provisions of sub-section (1) shall forthwith send by post to the addressee of such article notice of the fact of such detention.

(3) The Provincial Government shall cause the contents of any postal article detained under sub-section (1) to be examined, and, if it appears to the Provincial Government that the article contained any newspaper, book or other document, of the nature described in clause (a) or clause (b) of sub-section (1), may pass such orders as to the disposal of the article and its contents as it may deem proper, and, if it does not so appear, shall release the article and its contents, unless the same be otherwise liable to seizure under any law for the time being in force:

Provided that any person interested in any article detained under the provisions of clause (a) of sub-section (1) may, within two months from the date of such detention, apply to the 1[Provincial Government] for release of the same, and the 1[Provincial Government] shall consider such application and pass such orders thereon as it may deem to be proper:



Provided also that, if such application is rejected, the applicant may, within two months from the date of the order rejecting the application, apply to the High Court for release of the article and its contents on the ground that the article did not contain any newspaper, book or other document containing any treasonable or seditious matter.

(4) In this section "document" includes also any painting, drawing or photograph, or other visible representation.

**26. Procedure for disposal by High Court of applications for release of newspapers and articles so detained.-** Every application made under the second proviso to sub-section (3) of section 27B shall be heard and determined in the manner provided by sections 99D to 99F of the Code of Criminal Procedure, 1898.

**27. Jurisdiction barred.-** No order passed or action taken under section 27B shall be called in question in any Court otherwise than in accordance with the second proviso to sub-section (3) of that section.

## **CHAPTER VI REGISTRATION, INSURANCE AND VALUE-PAYABLE POST**

**28. Registration of postal articles.-** The sender of a postal article may, subject to the other provisions of this Act, have the article registered at the post office at which it is posted, and require a receipt therefor; and the Controlling Ministry may, by notification in the official Gazette, direct that, in addition to any postage chargeable under this Act, such further fee as may be fixed by the notification shall be paid on account of the registration of postal articles.

**29. Power to make rules as to registration.-** (1) The Controlling Ministry may make rules as to the registration of postal articles.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may-

- (a) declare in what cases registration shall be required;
- (b) prescribe the manner in which the fees for registration shall be paid; and
- (c) direct that twice the fee for registration shall be levied on the delivery of a postal article required to be registered on which the fee for registration has not been prepaid.

(3) Postal articles made over to the Post Office for the purpose of being registered shall be delivered, when registered, at such times and in such manner as the Director General may, by order, from time to time appoint.

**30. Insurance of postal articles.-** The Controlling Ministry may, by notification in the official Gazette, direct-

- (a) that any postal article may, subject to the other provisions of this Act, be insured at the post office at which it is posted, against the risk of loss or damage in course of transmission by post, and that a receipt therefor shall be granted to the person posting it; and
- (b) that, in addition to any postage and fees for registration chargeable under this Act, such further fee as may be fixed by the notification shall be paid on account of the insurance of postal articles.

**31. Power to require insurance of postal articles.-** The Controlling Ministry may, by notification in the official Gazette, declare in what cases insurance shall be required, and direct that any postal article containing anything required to be insured, which had been posted without being insured, shall be returned to the sender or shall be delivered to the addressee, subject to the payment of such special fee as may be fixed by the notification:

Provided that the levy of such special fee as aforesaid shall not impose any liability upon the Federal Government in respect of the postal article.

**32. Liability in respect of postal articles insured.-** Subject to such conditions and restrictions as the Director General may, by rule, prescribe, [the Federal Government] shall be liable to pay compensation, not exceeding the amount for which a postal article has been insured, to the sender thereof for the loss of the postal article or its contents, or for any damage caused to it in course of transmission by post:

Provided that the compensation so payable shall in no case exceed the value of the article lost or the amount of the damage caused.

**33. Transmission by post of value-payable postal articles.-** The Controlling Ministry may, by notification in the official Gazette, direct that, subject to the other provisions of this Act and to the payment of fees at such rates as may be fixed by the notification, a sum of money specified in writing at the time of posting by the sender of a postal article shall be recoverable on the delivery thereof from the addressee, and that the sum, so recovered, shall be paid to the sender:

Provided that Controlling Ministry shall not incur any liability in respect of the sum specified for recovery, unless and until that sum has been received from the addressee.

**Explanation.**—Postal articles sent in accordance with the provisions of this section may be described as "value-payable" postal articles.

**34. Power to give effect to arrangement with other countries.**— (1) Where arrangements are in force with any foreign country, for the transmission by post of registered, insured or value-payable postal articles between Pakistan and such country, the Controlling Ministry may make rules to give effect to such arrangements.

- (2) In particular and without prejudice to the generality of the foregoing power, such rules may prescribe—
  - (a) the form of declaration to be made by the senders of such postal articles as aforesaid; and
  - (b) the fees to be charged in respect thereof.

## CHAPTER VII UNDELIVERED POSTAL ARTICLES

**35. Power to make rules as to disposal of undelivered postal articles.**—

(1) The Controlling Ministry may make rules as to the disposal of postal articles which for any reason cannot be delivered (hereinafter referred to as "undelivered postal articles").

(2) In particular and without prejudice to the generality of the foregoing power, such rules may—

- (a) prescribe the period during which undelivered postal articles at a post office shall remain in that office ;and
- (b) provide for the publication of lists of undelivered postal articles or of any class of undelivered postal articles.

(3) Every undelivered postal article, after being detained at a post office for the period prescribed by rule under the foregoing provisions of this section, shall be either forwarded, free of further charge, to the post office at which it was posted, for return to the sender, or sent to the Returned Letter Office.

**36. Disposal of undelivered postal articles at office of Post Master General.**— (1) Every postal article received at the Returned Letter Office under sub-section (3) of section 37 shall be dealt with as follows:—

- (a) if practicable, it shall be redirected and forwarded by post to the addressee; or if it cannot be redirected and forwarded as aforesaid, it shall be opened by some officer, appointed by the Post Master General in this behalf and bound to secrecy, in order to ascertain the name and address of the sender.

(2) If the name and address of the sender are so ascertained, it shall be returned by post to the sender, free of further charge or subject to such further charge as the Director General may, by rule, direct.

**37. Final disposal of undelivered postal articles.-** Undelivered postal articles which cannot be disposed of under the foregoing provisions, shall be detained in the office of the Post Master General for such further period (if any), and shall be dealt with in such manner, as the Controlling Ministry may, by rule, direct:

Provided that-

- (a) Letters, aerogram and postcards shall be destroyed;
- (b) money or saleable property, not being of a perishable nature, found in any undelivered postal article, shall be detained for a period of one year in the Returned Letter Office, and, if on the expiration of that period no person has established his right thereto, shall, if money, be credited to the Post Office, and, if saleable property, be sold, the sale-proceeds being credited to the Post Office.

## CHAPTER VIII SHIP LETTERS

**38. Duty of master of ship, departing from any port in the Provinces, etc., and not being a mail ship, to convey mail bags.-** The master of ship, about to depart from any port in Pakistan to any port within, or any port or place beyond, Pakistan, shall receive on board any mail bag tendered to him by any officer of the Post Office for conveyance, granting a receipt therefor in such form as the Controlling Ministry may, by rule, prescribe, and shall, without delay, deliver the same at the port or place of destination.

**39. Duty of master of ship arriving at any port in the Provinces, etc., in respect of postal articles and mail bags on board.-** (1) The master of a ship arriving at any port in Pakistan shall, without delay, cause every postal article or mail bag on board which is directed to that port and is within the exclusive privilege conferred on the Controlling Ministry by section 3, to be delivered either at the post office at that port or to some officer of the Post Office authorized in this behalf by the Post Master General.



(2) If there is on board any postal article or mail bag which is directed to any other place within Pakistan and is within the exclusive privilege aforesaid, the master shall, without delay, report the fact to the officer in charge of the post office at the port of arrival and act according to the directions he may receive from such officer, and the receipt of such officer shall discharge him from all further responsibility in respect of the postal article or mail bag.

**40. Duty of Airline to convey mail bags.-** Any Aircraft of any Airline about to depart from any airport in Pakistan, to any airport within or any part or place beyond Pakistan shall receive on board any mail bag tendered by any Officer of the Post office for conveyance, granting a receipt therefore in such form as the Controlling Ministry may by rule, prescribe and shall, without delay, deliver the same at the airport or place of destination.

**41. Duty of Railways to convey mail bags.-** Any Railway train of any Railways about to depart from a railway station shall receive any mail bag tendered by any officer of the post office for conveyance, granting receipt therefore in such form as the Controlling Ministry may, by rule, prescribe and shall, without delay, deliver the same at the place of destination.

**42. Duty of Public Transport Company to Convey mail bags.-** Any transport company or stage carriage plying on any route, shall receive any mail bag tendered by any officer of the Post office for conveyance, granting a receipt therefore in such form as the Controlling Ministry, may, by rule, prescribe, and shall without delay deliver the same at the place of destination.

**43. Allowance of gratuities for conveyance of postal articles.-** the Controlling Ministry may by notification, payments for conveyance of mail bags or postal articles will be made by the Post office to the carriers at most competitive rates determined as results of open tenders.

## **CHAPTER IX MONEY ORDERS**

**44. Power for remitter to recall money order or alter name of payee.-**  
(1) Subject to such conditions as the Controlling Ministry may, by rules made under section 43, prescribe in respect of the levy of additional rates of commission or fees or any other matters, a person remitting money through the Post Office by means of a money order may require that the amount of the order, if not paid to the payee, be repaid to him, or be paid to such person other than the original payee as he may direct.

(2) If neither the payee nor the remitter of a money order can be found, and if within the period of one year from the date of the issue of the order no claim is made by such payee or remitter, the amount of such order shall not be claimable from the Government.

**45. Power to provide for the issue of postal orders.-** The Controlling Ministry may authorize the issue, in such form as may be suitable, of money order, to be called postal orders or by such other designation as may be deemed appropriate, for certain fixed amounts, and may make rules as to the rates of commission to be charged thereon and the manner in which, and conditions subject to which, they may be issued, paid and cancelled:

Provided that no such order shall be issued for an amount in excess of fifty rupees.

**46. Power to give effect to arrangements with other countries.-** (1) Where arrangements are in force with any foreign country, for the issue and payment through the Post Office of money orders between Pakistan and such country, the Controlling Ministry may make rules to give effect to such arrangements.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may prescribe-

- (a) the manner in which, and the conditions subject to which, such orders may be issued and paid in Pakistan; and
- (b) the rates of commission to be charged thereon.

**47. Recovery of money order paid to the wrong person.-** If any person, without reasonable excuse, the burden of proving which shall lie on him, neglects or refuses to fund-

- (a) any amount paid to him in respect of a money order by an officer of the Post Office in excess of what ought to have been paid to him in respect thereof, or
- (b) the amount of a money order paid by an officer of the Post Office to him instead of to some other person to whom it ought to have been paid, such amount shall be recoverable by an officer of the Post Office authorized by the Post Master General in this behalf from the person so neglecting or refusing as if it were an arrear of land revenue due from him.

**48. Exemption from liability in respect of money orders.-** No suit or other legal proceeding shall be instituted against the Government or any officer of the Post Office in respect of-

- (a) anything done under any rules made by the Federal Government under this Chapter; or
- (b) the wrong payment of a money order caused by incorrect or incomplete information given by the remitter as to the name and address of the payee provided that as regards incomplete information, there was reasonable justification for accepting the information as a sufficient description for the purpose of identifying the payee ;or
- (c) the payment of any money order being refused or delayed by or on account of, any accidental neglect, omission or mistake, by, or on the part of, an officer of the Post Office, or for any other cause whatsoever, other than the fraud or willful act or default of such officer; or
- (d) any wrong payment of a money order after the expiration of one year from the date of the issue of the order; or
- (e) any wrong payment or delay in payment of a money order beyond the limits of Pakistan by an officer of any post office not being one established by the Federal Government.

#### **CHAPTER X** **PENALTIES AND PROCEDURE** *Offences by Officers of the Post Office*

**49. Penalty for misconduct of person employed to carry or deliver mail bags or postal articles.-** Whoever, being engaged to carry or deliver any mail bag or any postal article in course of transmission by post,-

- (a) is in a state of intoxication while so employed, or
- (b) is guilty of carelessness or other misconduct, whereby the safety of any such mail bag or postal article as aforesaid is endangered, or
- (c) loiters or makes delay in the conveyance or delivery of any such mail bag or postal article as aforesaid ,or
- (d) does not use due care and diligence safely to convey or deliver any such mail bag or postal article as afore said, shall be punishable with fine which may extend up to five thousand.

**50. Penalty for voluntary withdrawal from duty, without permission or notice, of person employed to carry or deliver mail bags or postal articles.-** Whoever, being engaged to carry or deliver any mail bag or any postal article in course of transmission by post, voluntarily withdraws from the duties of his office without permission or without having given one month's previous notice in writing, shall be punishable with imprisonment which may extend to one month, or with fine which may extend up to twenty five thousand rupees, or with both.

**51. Penalty for making false entry in register kept by person employed to carry or deliver postal articles.-** Whoever, being employed to carry or deliver any postal article in course of transmission by post and required while so employed to keep any register, makes, or causes or suffers to be made, any false entry in the register with intent to induce the belief that he has visited a place, or delivered a postal article, which he has not visited or delivered, shall be punishable with imprisonment for a term which may extend to six months, or with fine which may extend upto twenty five thousand rupees, or with both.

**52. Penalty for theft, dishonest misappropriation, secretion, destruction, or throwing away of postal articles.-** Whoever, being an officer of the Post Office, commits theft in respect of, or dishonestly misappropriates, or, for any purpose whatsoever, secretes, destroys or throws away, any postal article in course of transmission by post or anything contained therein, shall be punishable with imprisonment for a term which may extend to seven years, and shall also be punishable with fine which may extend upto one hundred thousand rupees.

**53. Penalty for opening, detaining or delaying postal articles.-** Whoever, being an officer of the Post Office, contrary to his duty, opens or causes or suffers to be opened, any postal article in course of transmission by post, or willfully detains or delays, or causes or suffers to be detained or delayed, any such postal article, shall be punishable with imprisonment for a term which may extend to two years, or with fine which may extend upto twenty five thousand rupees, or with both:

Provided that nothing in this section shall extend to the opening, detaining or delaying of any postal article under the authority of this Act or in obedience to the order in writing of the Federal Government or the direction of a competent Court.



**54. Penalty for fraud in connection with official marks and for receipt of excess postage.-** Whoever, being an officer of the Post Office,-

- (a) Fraudulently puts any wrong official mark on a postal article, or
- (b) fraudulently alters, removes or causes to disappear any official mark which is on a postal article, or
- (c) being entrusted with the delivery of any postal article, knowingly demands or receives any sum of money in respect of the postage thereof which is not chargeable under this Act, shall be punishable with imprisonment for a term which may extend to two years, and shall also be punishable with fine which may extend upto one hundred thousand rupees.

**55. Penalty for fraudulently preparing, altering, secreting or destroying Post Office documents.-** Whoever, being an officer of the Post Office entrusted with the preparing or keeping of any document, fraudulently prepares the document incorrectly, or alters or secretes or destroys the documents, shall be punishable with imprisonment for a term which may extend to two years, and shall also be punishable with fine which may extend upto one hundred thousand rupees.

**56. Penalty for fraudulently sending unpaid postal articles.-** Whoever, being an officer of the Post Office, sends by post, or puts into any mail bag, any postal article upon which postage has not been paid or charged in the manner prescribed by this Act, intending thereby to defraud the Government of the postage on such postal article, shall be punishable with imprisonment for a term which may extend to two years, and shall also be punishable with fine which may extend upto one hundred thousand rupees.

**57. Punishment of offences committed in an Acceding State or tribal area or non-Acceding State.-** (1) Whoever, being an officer of the Post Office employed in any place in any tribal area in which posts are established by the Federal Government, or being appointed to sell postage stamps in any such place, commits therein an offence punishable under this Act, shall be punishable either in the place where the offence was committed by any Court or officer duly empowered by the Federal Government to take cognizance of offences committed in that place or in any part of Pakistan by any Court of competent jurisdiction as if the offence had been committed in that part.

(2) The provisions of section 138 of the Code of Criminal Procedure, 1898, shall not apply to any offence referred to in this section.

*Other Offences***58. Penalty for contravention of section 3.-** (1) Whoever-

- (a) conveys, otherwise than by post, a letter within the exclusive privilege conferred on the Controlling Ministry by section 4, or
- (b) performs any service incidental to conveying, otherwise than by post, any letter within the exclusive privilege aforesaid, or
- (c) sends, or tenders or delivers in order to be sent, otherwise than by post, a letter within the exclusive privilege aforesaid, or
- (d) makes a collection of letters excepted from the exclusive privilege aforesaid for the purpose of sending them otherwise than by post, Shall be punishable with fine which may extend to fifty rupees for every such letter.

(2) Whoever, having already been convicted of an offence under this section, is again convicted thereunder, shall, on every such subsequent conviction, be punishable with fine which may extend upto fifty thousand rupees.

**59. Penalty for contravention of section 4.-** (1) Whoever, in contravention of the provisions of section 4, carries, receives, tenders or delivers letters, or collects letters, shall be punishable with fine which may extend to fifty rupees for every such letter.

(2) Whoever, having already been convicted of an offence under this section, is again convicted thereunder, shall, on every such subsequent conviction, be punishable with fine which may extend upto fifty thousand rupees.

**60. Penalty for breach of rules under section 12.-** Whoever, being appointed to sell postage stamps,-

- (a) takes from any purchaser for any postage stamp or quantity of postage stamps a price higher than that fixed by any rule made under section 12, sub-section (3), clause (a), shall be punishable with imprisonment for a term which may extend to six months, or with fine which may extend to two hundred rupees, or with both; or
- (b) commits a breach of any other rule made under section 12, shall be punishable with fine which may extend upto fifty thousand rupees.

**61. Penalty for contravention of section 15 or 16.-** (1) Whoever, in contravention of the provision of section 15 or section 16, sends or tenders or makes over in order to be sent by post any postal article or anything, shall be punishable with imprisonment for a term which may extend to one year, or with fine upto fifty thousand, or with both.

(2) The detention in the Post Office of any postal article on the ground of its having been sent in contravention of the provisions of section 15 or section 16, shall not exempt the sender from any proceedings, which might have been taken if the postal article had been delivered in due course of post.

**62. Penalty for defiling or injuring post office letter-boxes.-** Whoever places in or against any letter-box provided by the Post Office for the reception of postal articles any fire, match or light, any explosive, dangerous, filthy, noxious or deleterious substance, or any fluid, or commits a nuisance in or against any such letter-box, or does anything likely to injure any such letter-box or its appurtenances or contents, shall be punishable with imprisonment for a term which may extend to one year, or with fine upto twenty five thousand, or with both.

**63. Penalty for affixing without authority thing to, or painting, tarring or disfiguring, post office or post office letter-box.-** Whoever, without due authority, affixes any placard, advertisement, notice, list, document, board or other thing in or on, or paints, tars or in any way disfigures any office or any letter-box provided by the Post Office for the reception of postal articles, shall be punishable with fine which may extend to ten thousand rupees.

**64. Penalty for causing damage to post office property.-** Whosoever, without due authority, causes damage to the property of the post office, including its equipment's or vehicles or letter boxes, shall be punishable with imprisonment for a term which may extend to two years, or with fine equal to the loss calculated, or with both.

**65. Penalty for making false declaration.-** Whoever, being required by this Act to make a declaration in respect of any postal article to be sent by post or the contents or value thereof, makes in his declaration any statement which he knows, or has reason to believe, to be false, or does not believe to be true, shall be punishable with fine which may extend to twenty thousand rupees, and, if the false declaration is made for the purpose of defrauding the Government, with fine which may extend to fifty thousand rupees.

**section 38, 39, 40, 41 and 42.-** Whoever, being the master of a ship,-

- (a) fails to comply with the provisions of section 38, 39, 40, 41 and 42 or
- (b) without reasonable excuse, the burden of proving which shall lie on him, fails to deliver any postal article or mail bag or to comply with the directions of the officer in charge of the post office at a port of arrival, as required by section 38, 39, 40, 41 and 42 shall be punishable with fine which may extend to one hundred thousand rupees.

**67. Penalty for detention of letters on board vessel arriving in port.-** (1) Whoever, being 1[the master of a ship or the pilot of an aircraft] arriving at any port in Pakistan or the officer in charge of a railway train or a driver of a stage carriage or any one on board such ship or aircraft, knowingly has in his baggage or in his possession or custody, after the postal articles on board or any of them have been sent to the post office at the port of arrival, any postal article within the exclusive privilege conferred on the Pakistan Post Office by section 4, shall be punishable with fine which may extend to fifty rupees for every such postal article as aforesaid.

(2) Whoever, being such master, pilot or other person as aforesaid, detains any such postal article as aforesaid after demand made for it by an officer of the Post Office shall be punishable with fine which may extend to twenty five thousand rupees for every such postal article.

**68. Penalty for detaining mails or opening mail bag.-** Whoever, except under the authority of this Act or of any other Act for the time being in force or in obedience to the order in writing of the Federal Government or the direction of a competent Court, detains the mails or any postal article in course of transmission by post, or on any pretence opens a mail bag in course of transmission by post, shall be punishable with fine which may extend to twenty five thousand rupees:

Provided that nothing in this section shall prevent the detention of an officer of the Post Office carrying the mails or any postal article in course of transmission by post, on a charge of having committed an offence declared to be cognizable by the Code of Criminal Procedure, 1898, or any other law for the time being in force.



**69. Penalty for retaining postal articles wrongly delivered or mail bags.-** Whoever fraudulently retains, or willfully secretes or makes away with, or keeps or detains, or, when required by an officer of the Post Office, neglects or refuses to deliver up, any postal article in course of transmission by post which ought to have been delivered to any other person, or a mail bag containing a postal article, shall be punishable with imprisonment for a term which may extend to two years, and shall also be punishable with fine which may extend to ten thousand rupees.

**70. Penalty for unlawfully diverting letters.-** Whoever, not being an officer of the Post Office, willfully and maliciously, with intent to injure any person, either opens or causes to be opened any letter which ought to have been delivered, or does any act whereby the due delivery of a letter to any person is prevented or impeded, shall be punishable with imprisonment for a term which may extend to six months, or with fine which may extend to fifty thousand rupees, or with both:

Provided that nothing in this section shall apply to a person who does any act to which the section applies, if he is a parent, or in the position of a parent or guardian, of the addressee, and the addressee is a minor or a ward.

### **General**

**71. Penalty for abetting or attempting to commit, offences under the Act.-** Whoever abets the commission of any offence punishable under this Act or attempts to commit any offence so punishable, shall be punishable with the punishment provided for that offence.

**72. Property in cases of offences to be laid in the Post Office.-** In every prosecution for an offence in respect of a mail bag or of any postal article sent by post, it shall be sufficient, for the purpose of the charge, to describe the mail bag or postal article as being the property of the Post Office, and it shall not be necessary to prove that the mail bag or postal article was of any value.

**73. Authority for prosecutions under certain sections of the Act.-** No Court shall take cognizance of an offence punishable under any of the provisions of section 51, 53, 54, clauses (a) and (b), 55, 56, 58, 59, 61, 64, 65, 66, 67 and 68 of this Act, unless upon complaint made by order of, or under authority from, the Director General or a Post Master General.

## CHAPTER XI SUPPLEMENTAL

**74. District posts.-** (1) In particular and without prejudice to the generality of the foregoing power, such rules may declare what portions of this Act shall be applicable to district posts and to the persons employed in connection therewith.

**75. Powers to make rules for performance of agency functions by the Pakistan Post office.-** The Pakistan Post in consultation with the Controlling Ministry may under take on behalf of Federal Government or Provincial Government or any other authority established under law any function on such conditions as may agree upon between the Post Office and the Federal or Provincial Government or any other authority established under law and make rules to carry out such functions.

**76. Power to make rules for carrying out Public Private Partnership.-** To expand the scope of provision of physical infrastructure and postal products/services in the Pakistan Post Office, and to improve the reliability and quality by introducing modern technologies and management techniques, Pakistan Post Office, keeping in view the provisions of the Public Private Partnership Authority Act, 2017, may make rules for entering into a Public Private Partnership with the approval of the Controlling Ministry.

**77. Power to make rules for establishment of Franchise Post Offices.-** With a view to complementing the existing postal facilities through participation of public and private organizations to avail their initiative and professional management skills, the Director General may make rules for the opening of a Franchise Post Office at any convenient place on such terms and conditions, as may be prescribed.

**78. Powers to engage work charge employees to cope with the pressure of work.-** The Director General, may by general or special order, empower to engage work charge employees on payment of certain amount of remunerations to meet the shortage of staff as and when required to cope with the pressure of work for disposal of bulk postal mail articles on such terms and conditions, as may be prescribed.

**79. Powers to grant extra-remuneration to postal employees.-** The Director General may grant extra-remuneration to the postal employees on their performance based on key performance indicators, as may be prescribed.

**80. General power to make rules and provisions as to rules under Act.-** (1) In addition to the powers hereinbefore conferred, the Controlling Ministry may make rules to carry out any of the purposes and objects of this Act.

(2) In making any rule under this Act, the Controlling Ministry may direct that a breach of it shall be punishable with fine which may extend to five thousand rupees.

(3) All rules made by the Controlling Ministry under this Act shall be published in the official Gazette and, on such publication, shall have effect as if enacted by this Act.

**81. Delegation of powers, other than rule-making powers, to Director General.-** The Federal Government may, by notification in the official Gazette authorize, either absolutely or subject to conditions, the Director General to exercise any of the powers conferred upon the Controlling Ministry by this Act, other than a power to make rules.

**82. Power to fix rates of inland postage.-** (1) The Controlling Ministry may, by notification in the official Gazette, fix the rates of postage and other sums to be charged in respect of postal articles sent by the inland post under this Act, and may make rules as to the scale of weights, terms and conditions subject to which the rates so fixed shall be charged:

(2) The Controlling Ministry may, by notification in the official Gazette, declare what packets may be sent by the inland post as printed papers and small packets within the meaning of this Act.

(3) The Controlling Ministry may, by notification, in the official gazette, fix the rates of postage and weight limits of postal articles on different slabs for different geographical areas of Pakistan and to offer flexible rates of postage to the bulk users of postal services, as may be prescribed.

**83. Power to make rules as to payment of postage and fees in certain cases.-** The Controlling Ministry may, by rule,-

(a) require the prepayment of postage on inland postal articles or any class of inland postal articles, and prescribe the manner in which prepayment shall be made;

(b) prescribe the postage to be charged on inland postal articles when the postage is not prepaid or is insufficiently prepaid;

- (c) provide for the redirection of postal articles and the transmission by post of articles so redirected, either free of charge or subject to such further charge as may be specified in the rules; and
- (d) prescribe the fees to be charged for the "express delivery" of postal articles, in addition to, or instead of, any other postage chargeable thereon under this Act.

**Explanation.-** "Express delivery" means delivery by a special messenger or conveyance.

**84. Power to make rules as to registered newspapers.-** (1) The Director General may make rules providing for the registration of newspapers for transmission by inland post as registered newspapers.

(2) For the purpose of such registration, every publication, consisting wholly or in great part of political or other news, or of articles relating thereto, or to other current topics, with or without advertisements, shall be deemed a newspaper, subject to the following conditions, namely:-

- (a) that it is published in numbers at intervals of not more than thirty-one days; and
- (b) that it has a bona fide list of subscribers.

(3) An extra or supplement to a newspaper, bearing the same date as the newspaper and transmitted therewith, shall be deemed to be part of the newspaper:

Provided that no such extra or supplement shall be so deemed unless it consists wholly or in great part of matter like that of the newspaper and has the title and date of publication of the newspaper printed at the top of each page.

**Explanation.-** Nothing in this section or in the rules thereunder shall be construed to render it compulsory to send newspapers by the inland post.

**85. Power to make rules as to transmission by post of postal articles.-**

(1) The Controlling Ministry may make rules as to the transmission of articles by post.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may-

- (a) specify articles which may not be transmitted by post;
- (b) prescribe conditions on which articles may be transmitted by post;



- (c) provide for the detention and disposal of articles in course of transmission by post in contravention of rules made under clause (a) or clause(b);
- (d) provide for the granting of receipts for, and the granting and obtaining of certificates of, posting and delivery of postal articles and the sums to be paid, in addition to any other postage, for such receipts and certificates ;and regulate covers, forms, dimensions, maximum weights, and enclosures, and the use of postal articles, other than letters, for making communications.

(3) Postal articles shall be posted and delivered at such times and in such manner as the Director General may, by order, from time to time appoint.

**86. Power to make rules as to insurance.-** (1) The Controlling Ministry may make rules as to the insurance of postal articles.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may-

- (a) declare what classes of postal articles may be insured under section 30;
- (b) fix the limit of the amount for which postal articles may be insured ;and
- (c) prescribe the manner in which the fees for insurance shall be paid.

Postal articles made over to the Post Office for the purpose of being insured shall be delivered, when insured, at such places and times and in such manner as the Director General may, by order, from time to time appoint.

**87. Power to make rules as to value-payable postal articles.-** (1) The Controlling Ministry may make rules as to the transmission by post of value-payable postal articles.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may-

- (a) declare what classes of postal articles may be sent as value-payable postal articles;

- (b) direct that no postal article shall be so sent unless the sender declares that it is sent in execution of a bon fide order received by him;
- (c) limit the value to be recovered on the delivery of any value-payable postal article;
- (d) prescribe the form of declaration to be made by the senders of value- payable postal articles, and the time and manner of the payment of fees;
- (e) provide for the retention and repayment to the addressee in cases of fraud of money recovered on the delivery of any value-payable postal article; and
- (f) prescribe the fees to be charged for inquiries into complaints regarding the delivery of or payment for value-payable postal articles.

(2) Postal articles shall be made over to the Post Office for the purpose of being sent as "value-payable" and shall be delivered, when so sent, at such times and in such manner as the Director General may, by order, from time to time appoint.

(3) No suit or other legal proceeding shall be instituted against the Controlling Ministry or any officer of the Post Office in respect of anything done, or in good faith purporting to be done, under any rule made under clause (e) of sub-section(2).

**88. Power to maintain money order system and to make rules as to remittances thereby.-** (1) The Controlling Ministry may provide for the remitting of small sums of money through the Post Office by means of money orders, and may make rules as to such money orders.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may prescribe-

- (a) the limit of amount for which money orders may be issued;
- (b) the period during which money orders shall remain current; and
- (c) the rates of commission or the fees to be charged on money orders or in respect thereof.

**89. Repeal and Saving.** (1) The Post Office Act, 1898 (VI of 1898), hereinafter referred to as the said Law, is hereby repealed.

(2) Notwithstanding the repeal of the said Act and without prejudice to section 24 of the General Clauses Act, 1987 (X of 1987);

- (a) the Pakistan Post Office constituted under the said Law and functioning immediately before the commencement of this Act shall, discharge the functions of and be deemed to be, the Post Office established under this Act;
- (b) any scheme of reciprocity settled under the said Law and subsisting immediately before the commencement of this Act shall continue in force and be deemed to be a scheme of reciprocity settled under this Act;
- (c) any register of the Postal Services which was maintained immediately before the commencement of this Act under the said Law and the persons registered in such register shall be deemed to be the register maintained and persons registered therein under this Act;
- (d) any qualification entered as a supplementary qualification in any register under the said Law shall be deemed to be the supplementary qualification entered in the register under this Act, notwithstanding that such qualification is not a recognized higher qualification;
- (e) any regulation or bye-law made under the said Law and in force immediately before the commencement of this Act shall be deemed to be and continue in force as, a regulation made under this Act;
- (f) any officer or other employee of the Pakistan Post Office appointed under the said Law shall be deemed to be an officer or employee appointed by the Post Office under this Act;
- (g) all assets, rights, powers, authorities and privileges and all property, movable and immovable, and all interest therein and all debts, liabilities and obligations of the Pakistan Post constituted under the said Law and subsisting immediately before the commencement of this Act shall stand transferred to and be deemed to be assets, rights, powers, authorities, privilege, property and interest of the Post Office established under this Act; and

- (h) anything done or any action taken or any proceeding commenced under any of the provisions of the said Law shall continue in force and be deemed to have been done, taken or commenced under the corresponding provision of this Act.

(3) All assets, rights, powers, authorities and privileges and all property, movable or immovable, and all interests therein and all debts, liabilities and obligation of the Post Office Act, 1898 (VI of 1898), and subsisting immediately before the commencement of this Act shall stand transferred to and be deemed to be the assets, rights, powers, authorities, privileges, of the Council constituted under this Act.

#### **STATEMENT OF OBJECTS AND REASONS**

To consolidate the law relating to the Postal Services in accordance with the demands and requirements of the modern times and to bring the services of Pakistan Post at par with international courier and logistics service providers and create a fruitful environment of market competitiveness. Moreover, it also aims at protecting the rights and interests of the consumers in terms of quality, accessibility, affordability, safety and security in line with other market competitors.

The Bill has been designed to achieve the aforesaid objectives.

**SENATOR KHUSHBAKHT SHUJAT**  
Member-in-Charge