SENATE OF PAKISTAN



House of the Federation

REPORT OF THE STANDING COMMITTEE ON CLIMATE CHANGE

ON

"THE NATIONAL DISASTER MANAGEMENT (AMENDMENT) BILL, 2017 MOVED BY SENATOR MIAN MUHAMMAD ATEEQ SHEIKH ON 21ST AUGUST, 2017

PRESENTED BY
SENATOR MIR MUHAMMAD YOUSAF BADINI
CHAIRMAN (COMMITTEE)

SENATE SECRETARIAT

REPORT OF THE STANDING COMMITTEE ON CLIMATE

I, Chairman Standing Committee on Climate Change, have the honour to present the report on "The National Disaster Management (Amendment) Bill, 2017 moved by Senator Mian Muhammad Ateeq Sheikh on 21st August, 2017 referred by Chairman Senate to the Committee for consideration and report thereof.

2. The composition of the Standing Committee is given as under:-

1	Senator Mir Muhammad Yousaf Badini	Chairman
2	Senator Raja Muhammad ZafarulHaq	Member
3	Senator Ms. Sitara Ayaz	Member
4	Senator Dr. Muhammad Ali Khan Saif	Member
5	Senator Nuzhat Sadiq	Member
6	Senator Mst. Gul Bashra	Member
7	Senator Pervaiz Rashid	Member
8	Senator Kamran Michael	Member
9	Senator Saleem Zia	Member
10	Senator Ahmed Hassan	Member
11	Senator Ms. Samina Saeed	Member
12	Senator Mushahid Hussain Syed	Member
13	Minister for Climate Change	Ex-Officio
		Member

3. The matter was taken up in the meeting of the Standing Committee held on 30th October, 2017 and was referred to the Sub-Committee.

1. 5	Senator Ahmed Hassan		Convener
2.	Senator Ms. Sitara Ayaz		Member
3.	Senator Ms. Samina Saeed.	and the second second	Member

- 4. The Sub-Committee submitted its report on 22 November, 2017 due to non-availability of the mover the report was deferred. The report was subsequently presented before the committee on 27th February, 2018 and was unanimously adopted. NDMA support the amendments
- 5. The Committee disposed of the matter on 27th February, 2018 and allowed to submit the report to the House. The Following members of the Committee attended the meeting.

Senator Mir Muhammad Youssef Badini Senator Sitara Ayaz Senator Mst. Gul Bushra. Senator Senate Ahmed Hassan Senator Samina Saeed Senator Mian Muhammad Ateeq Shaikh Chairman Member Member Member Member.

Mover

SUMMARY

The mover briefed the Committee that Pakistan is a disaster prone country. The 2010 floods speak volumes is terms of this havoc. Therefore the National Disaster Management Act 2010 needs to be improved by incorporating amendments to make it more effective and gender responsive with appropriate financial allocations and state of the art financial institutional disaster management structure at all administrative levels.

There is a dire need to renew our commitment to augment our efforts for the rehabilitation of flood affectees with special reference to women and children. The govt. should ensure the restoration of livelihood through provision of agricultural inputs by introducing a comprehensive agriculture rehabilitation package.

RECOMMENDATIONS

The Committee disposed of the Bill with the recommendation that the Bill as moved by the Mover may be passed. The Bill is attached.

(NEELOFUR S. HAFFEZ) Secretary (Committee)

(SENATOR MIR MUHAMMAD YOUSAF BADINI)
Chairman (Committee)

Corrigendum

SUBJECT: NATIONAL DISASTER MANAGEMENT (AMENDMENT) BILL, 2017.

The recommendations made by Senate Standing Committee on Climate Change vide report No. 6 of 2018 may kindly be read as follows.

"The Committee disposed of the Bill with the recommendations that the Bill may be passed by the House as amended (Annexure-A). The Bill as introduced in the Senate is at (Annexure-B)".

(Neelofur. S. Hafeez)

S/Secy.Com

(Senator Mir Muhammad Yousaf Badini)

Chairman

[AS AMENDEDED BY THE SENATE STANDING COMMITTEE]

A

Bill

to amend the National Disaster Management Act, 2010

WHEREAS it is expedient to amend the National Disaster Management Act, 2010 (XXIV of 2010), for the purposes hereinafter appearing;

It is hereby enacted as follows:-

- 1. Short title and commencement.— (1) This Act may be called the National Disaster Management (Amendment) Act, 2017.
 - (2) It shall come into force at once.
- 2. Amendment of section 4, Act XXIV of 2010.- In the National Disaster Management Act, 2010 (XXIV of 2010), hereinafter referred to as the said Act, in section 4, in sub-section (1), for the words "as and when necessary" the words "at least once in a year and follow up report of 6 months" shall be substituted.
- Amendment of section 6, Act XXIV of 2010.- In the said Act, in section 6, in sub-section (2),-

in paragraph (f), the word "and" occurring at the end shall be omitted.

4. Amendment of section 9, Act XXIV of 2010.- In the said Act,-

in paragraph (j) for the **full stop** occurring at the end a **semi colon** ";" **shall be substituted** and thereafter the following **new paragraphs shall be added, namely:-**

- "(k) to set up efforts for the rehabilitation of disaster affectees' with special reference to women and children, especially the provision of shelter and livelihood support to be extended to landless rural women; and
- (I) to ensure the restoration of livelihood through provision of all economic inputs by introducing a comprehensive rehabilitation packages."

STATEMENT OF OBJECTS AND REASONS

Pakistan is a disaster prone country. "Unspeakable" miseries of the flood affectees were observed during the 2010 floods that were of highest magnitude and wrecked havoc in terms of men and material losses in parts of Sindh. Around 58 per cent people in Pakistan were food insecure adding that the floods 2011 further aggravated the situation to an alarming level. Unfortunately *red tapism* was one of the biggest hurdles to move things forward during the devastated floods. Even the available funds were not being utilized properly because of lack of accountability. There is an acute malnutrition among Pakistani children, which needs to be addressed without further delay.

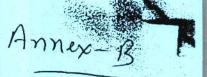
The National Disaster Management Act, 2010 needs to be improved to make it more comprehensive and gender responsive with appropriate financial allocations and state-of-the-art institutional disaster management structure at all administrative levels. NDMA has to undergone a paradigm shift focusing on human rights based approach while central to it are women rights. In future there is a need to extend shelter, land and livelihood support solely to women, adding that gender mainstreaming should become the priority area of work for the NDMA.

We need to renew our commitment to step up our efforts for the rehabilitation of flood affectees with special reference to women and children. The government should re-distribute land to women, especially landless rural women to fulfil their constitutional right to have access, control and ownership of land. The government should ensure the restoration of livelihood through provision of agricultural inputs by introducing a comprehensive agriculture rehabilitation package.

Similarly the meetings of National Disaster Management Commission should be held at least once in a year in order to perform its important role at national, provincial and district policy level and forward its valuable recommendations in this regard. The meetings are vital in order to mainstream DRR (disaster risk reduction) at the local level and attempt to harmonize local government laws with the Disaster Management Act.

The Bill has been designed to achieve the aforementioned purpose.

[AS INTRODUCED IN THE SENATE]



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 - (i) in paragraph (f), the word "and" occurring at the end shall be omitted; and
 - (ii) in paragraph (g) for the full stop occurring at the end a semi colon ";" shall be substituted and thereafter the following new paragraphs shall be added, namely:-
 - "(h) to set up efforts for the rehabilitation of flood affectees' with special reference to women and children, especially the provision of shelter and livelihood support to be extended to landless rural women; and
 - to ensure the restoration of livelihood through provision of agricultural inputs by introducing a comprehensive agriculture rehabilitation package."

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AS INTRODUCED IN THE SENATE

AS AMENDED BY THE COMMITTEE

- 2. Amendment of section 4, Act XXIV of 2010.—In the National Disaster Management Act, 2010 (XXIV of 2010), hereinafter referred to as the said Act, in section 4, in sub-section (1), for the words "as and when necessary" the words "at least once in a year" shall be substituted.
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 - (i) to ensure the restoration of livelihood through provision of agricultural inputs by introducing a comprehensive agriculture rehabilitation package."

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 - "(k) to set up efforts for the rehabilitation of disaster affectees' with special reference to women and children, especially the provision of shelter and livelihood support to be extended to landless rural women; and
 - (I) to ensure the restoration of livelihood through provision of all economic inputs by introducing a comprehensive rehabilitation packages."

SENATE SECERETARIAT

Subject:

MINUTES OF SUB-COMMITTEE OF THE SENATE STANDING COMMITTEE ON CLIMATE CHANGE.

A meeting of Sub-Committee comprising Senator Ahmed Hassan, Senator Sitara Ayaz, Senator Samina Saeed and Senator Mian Muhammad Ateeq Shaikh of the Senate Standing Committee on Climate Change was held on 22nd November, 2017 in Committee Room No.3, Parliament House Islamabad. The Convener of the Committee Senator Ahmed Hassan presided over the meeting.

The agenda before the Committee was as under:

- i. Legal Implications of consolidation of following Act's
 - (a) The West Pakistan National Calamities (Prevention and Relief Act, 1958).
 - (b) Earthquake Reconstruction & Rehabilitation Authority (ERRA).
 - (c) National Disaster Management Act.
- ii. Any other item with the permission of the Chair
- 1. Convener Committee Senator Ahmed Hassan welcomed all the participants and expressed the unavoidable reasons for the delay in Sub-Committee meeting.
- 2. The agenda before the Committee was of consolidation of existing Acts for disaster relief but the members with the permission of the Chair requested to discuss the Bill moved by Senator Mian Muhammad Ateeq Shaikh for incorporation of amendments in the National Disaster Management Act 2010. Senator Mian Muhammad Ateeq Shaikh was of the opinion that agenda item pertaining to consolidation of Act's entails a tedious process therefore it may be dealt separately as for this meeting it would be important to focus on the Bill in view of the approaching cutoff date for laying report in the House. The Chair conceded the request.
- 3. It was agreed that all the three amendments would be incorporated with slight changes in the words and sequence vetted by Ministry of Law as follows

2. Amendment of section 4, Act XXIV of 2010.— In the National Disaster Management Act, 2010 (XXIV of 2010), hereinafter referred to as the said Act, in section 4, in sub-section (1), for the words "as and when necessary" the words "at least once in a year" shall be substituted.

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AS AMENDED BY THE COMMITTEE

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 - the for efforts to set up "(h) flood rehabilitation of special affectees' with women and reference to the especially children, and shelter provision support to be livelihood landless rural extended women; and
 - (i) to ensure the restoration of livelihood through provision of agricultural inputs by introducing a comprehensive agriculture rehabilitation package."

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 - "(k) to set up efforts for the rehabilitation of disaster affectees' with special reference to women and children, especially the provision of shelter and livelihood support to be extended to landless rural women; and
 - (l) to ensure the restoration of livelihood through provision of all economic inputs by introducing a comprehensive rehabilitation packages."

 National Disaster Management Authority agreed and ensured the incorporation of amendment in NDMA Act 2010 supported by Secretary Climate Change.

The meeting came to the end Convener Committee extended his vote of thanks to the members.

(NEELOFUR S. HAFEEZ)

JS/Secy.Com

(SENATOR AHMED HASSAN)